VOTE 07: MINISTRY OF INTERNATIONAL RELATIONS AND COOPERATION

INTRODUCTION

The mandate of the Vote

The Ministry of International Relations and Cooperation hitherto known as the Ministry of Foreign Affairs is the projection of Namibia’s image abroad. The Ministry is tasked with managing Namibia’s Foreign Policy as stipulated in Article 96 of the Namibian Constitution. It is guided by the Vision Statement that spells out what the Ministry seeks to become and achieve, while the Mission justifies the reason of existence for the Ministry. At the inauguration of the third Administration and the realignment of the Government focus and priorities, the Ministry added a dimension of cooperation as part of its strategic objectives. In order to ensure effective planning, the Ministry operates with a comprehensive 5-Year Strategic Plan based on the Namibian Constitution and the White Paper on Namibia’s Foreign Policy and Diplomacy Management and Vision 2030.

EXECUTIVE SUMMARY OF THE VOTE

Main achievements for 2014/15

Despite the volatile international situation, the Ministry continued to raise the profile of Namibia regionally and internationally and the effectively protecting and promoting Namibia’s National interests. Embassies were opened in Dakar, Accra, Helsinki and Congo Brazzaville in an effort to enhance Namibia diplomatic presence. The Ministry have successfully rolled out the first Posting Policy.

The Performance Agreement has been essential for the Ministry and the Missions. As SADC continue to consolidate democracy and good governance the Ministry has successfully ensured Namibia’s interest in addressing peace and security challenges in the region.

Challenges during 2014/15

- The establishment of a data base on treaties and agreements and identifying those needing review and monitoring for implementation.
- Lack of legal resources and handbooks
- Lack of involvement of representatives from line Ministries in international activities affecting those Ministries.
- Numerous amounts of pending bilateral agreements

The main objectives of the Vote

- In line with the foreign policy objectives as stated in Article 96 of the Namibian constitution Maximise Namibia’s benefits and stature, as well as foster just, mutually beneficial and non-aligned relations for the promotion of international peace and
security, in accordance with international law, through active participation in regional and international fora, and within the framework of:

- Promotes Namibia's interest, focusing on bilateral cooperation, mutually beneficial relations and peace and security.
- Coordinate and facilitate all Protocol and Consular related matters.
- Facilitate and monitor compliance with international law and treaty obligations.
- Enhance Namibia's external relations with other countries and international organizations.
- Ensure an enabling environment and higher performance culture.
- Ensure effective media and public relations.

**Overall vote actual performance**

<table>
<thead>
<tr>
<th>Breakdown</th>
<th>Year</th>
<th>2014/15</th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>N$</td>
<td>Estimate</td>
<td>Actual</td>
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<tr>
<td>Operational Budget</td>
<td></td>
<td></td>
<td>750,783,000</td>
<td>747,314,719</td>
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<tr>
<td>Development Budget</td>
<td></td>
<td></td>
<td>150,000,000</td>
<td>149,946,805</td>
</tr>
<tr>
<td>Development Partners</td>
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<td><strong>Total</strong></td>
<td></td>
<td></td>
<td>900,783,000</td>
<td>897,261,524</td>
</tr>
</tbody>
</table>

**Overview of the ministerial targets**

<table>
<thead>
<tr>
<th>Name of the Ministerial Targets</th>
<th>2013/14 Actual</th>
<th>2013/14-2015/16 Target</th>
<th>2014/15 Forecast</th>
<th>2014/2015 Actual</th>
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<tbody>
<tr>
<td>Target 1: Increase Namibia’s diplomatic presence in all continents by 2017</td>
<td>29</td>
<td>38</td>
<td>34</td>
<td>33</td>
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<tr>
<td>Target 2: Increase the number of Namibians employed in regional and international organizations to 50% by 2017</td>
<td>19</td>
<td>20</td>
<td>21</td>
<td>21</td>
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</tbody>
</table>

Targets:

**Target 1: Increase Namibia’s diplomatic presence in all continents by 2017**

As the Ministry continues to realign its policy focus, the demands and expectations placed by central government and its agencies, the private sector and citizens on the Foreign Service to
influence the international political system, attract trade and investment and promote people to people interaction have also increased. The NDP4 cannot be realised in isolation. Namibia need to increase its interaction with her neighbours, the African Union and the world at large in order to realise these lofty ideals.

Hence, to continue to effectively promote friendly relations with other countries, participate in regional and international organisation, seek market for Namibia’s products, link our private sector with global business entities, the Ministry need to continue to broaden and balance Namibia’s representation in all parts of the world, in particular where Namibia is not represented and where we have interest to pursue and protect. Thus the increased visible diplomatic presence in international organizations will contribute to government’s objectives as stated in Vision 2030 and NDP4 and generally contribute to all the desired outcomes. In particular, diplomatic presence will advance Namibia’s economic growth and contribute to capacity building.

During the 2014/15 Financial Year Namibia had 30 Embassies/High Commissions, 3 Consulates and 39 Honorary Consulates around the world.

**Effectiveness:**
Programme have made significant achievements however due to our strategic concurrent accreditation, Missions continue to face challenges.

**Efficiency:**
The abovementioned would apply here. It would only have been possible to reach the same output with increased staff.

**Impacts:**
The target groups are indeed using the output of the programme as stated in the Ministry’ strategic plan.

**Target 2: Increase the number of Namibians employed in regional and international organizations to 50% by 2017**
Regional trade agreements have multiplied worldwide and almost all countries including Namibia are members of at least one agreement and many are party to multiple agreements, many of which cover the sectors enumerated in NDP4. Such a resurgence of regionalism coincides with the evolution of the multilateral trading system through multilateral trade negotiations.

Namibia paid annual membership fees to regional and international organization. As a result its citizens are entitled to take up positions in these organisations. The Ministry would like to see an increase in the number of Namibians employed by regional and international organisation to maximise the benefits accrued. Most if not all the priorities of NDP4 are with Ministries that benefit from technical cooperation with regional and international organisations. Having Namibians employed in these organisations will benefit Namibia in multiple ways including gaining experience as well as positioning Namibia strategically.

**Targeting:** Have the programme/s reached their targets groups (coverage, leakage)
Effectiveness:
Currently Namibia has 21 nationals employed at regional and international organizations. Invitations to young Namibians to take up Namibia’s quota have not yield the desired results. As part of the Annual Plan, the Ministry continue to innovate ways and means to attract interest in filling Namibia’s quota.

Efficiency:
Positioning Namibia strategically will only happen when we have nationals in the respective secretariats of the organizations.

Impacts:
N/A
## Program-activities description

<table>
<thead>
<tr>
<th><em>P</em>-Code</th>
<th>Programme Name</th>
<th><em>A</em>-Code</th>
<th>Activity Name</th>
<th>*MD in Charge</th>
<th>2014/15 Estimate</th>
<th>Actual</th>
<th>Execution rate (%)</th>
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<tr>
<td>01</td>
<td>Bilateral Affairs</td>
<td>01-01</td>
<td>Coordination of Bilateral Cooperation</td>
<td>MD03</td>
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<td>37,225,000</td>
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<td>Protocol and Consular</td>
<td>03-01</td>
<td>Provision of Protocol and Consular Services</td>
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<tr>
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<td><strong>Sub-Total</strong></td>
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<td>Namibia's Diplomatic Missions</td>
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<td>Promotion of Namibia's Interest Abroad</td>
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<td><strong>Sub-Total</strong></td>
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<td>761,591,000</td>
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<tr>
<td>05</td>
<td>Coordination and Support Services</td>
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<td>Coordination and Support Services</td>
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<tr>
<td></td>
<td></td>
<td>05-02</td>
<td>Policy, Planning, Monitoring and Evaluation</td>
<td>MD01</td>
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</tr>
<tr>
<td></td>
<td><strong>Sub-Total</strong></td>
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<td></td>
<td>69,505,000</td>
<td>69,121,000</td>
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<td>900,783,000</td>
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<td>99.61</td>
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</tbody>
</table>
VOTE 07: MINISTRY OF INTERNATIONAL RELATIONS AND COOPERATION
PROGRAMME 1: BILATERAL RELATIONS AND COOPERATION

The objectives for this programme are:
Promotes Namibia's national interest, focusing on bilateral cooperation and mutually beneficial relations.

The main activities that fall under the programme are:
1. Deepening and expanding political, economic, scientific and cultural relations with our immediate neighbours.
2. Exploring new areas of economic cooperation as well as enhance mutually beneficial bilateral relation with African Countries.
3. Pursuance and deepening bilateral relations with neighbouring counties and the world at large.

Main Output to Achieve Ministerial target in the reporting year
- Enhanced and Maintained sound bilateral relations;
- Enhanced socio-economic cooperation;
- Strengthen and increased trade and investment; and
- Greater access to African markets.

Achievements
- Joint Commissions of Cooperation took place in Angola and Zimbabwe;
- Diplomatic Consultations took place in South Africa;
- Four state/official visits took place. An Official Visit to Cuba by H.E. Hifikepunye Pohamba, Nigeria, Senegal, Swaziland.
- A visit to Angola by H.E. Dr. Sam Nujoma and a visit to USA by H.E. Hifikepunye Pohamba;
- Eight inbound high level visits took place by DRC, DPRK, Japan, Czech Republic, Chile, Cuba, Sweden, Turkey;
- Three outbound high level visits took place to France, China, Germany
- An inbound State visit by Nigeria took place.

PROGRAMME 02: MULTILATERAL RELATIONS AND COOPERATION

The objectives for this programme are:
To maximise Namibia’s benefits and stature, as well to foster just, mutually beneficial, and non-aligned relations for the promotion of peace and security, in accordance with international law, through active participation in regional and international fora, and within the framework of Article 96 of the Namibia constitution.

The main activities that fall under the programme are:
- Analyse, review, and implement policies with regard to regional and international
organisations;
- Participate in Peacekeeping and Election Observation Missions.

Main Output to Achieve Ministerial targets in reporting year:
- Protection of Namibia’s national interests regionally and internationally
- Increased good reputation and recognition;
- Increased technical cooperation programs and projects in various fields;
- Contribute to the maintenance of international peace and security;
- Contribute to democracy in the SADC Region and the African continent
- Fill Namibia’s quota at regional and international organizations.

Achievements
- During the year under review, Namibia participated in various meetings of SADC and as Member of the Organ Troika facilitated Missions to countries within the region which were experiencing political and security situations. A team dispatched to the Kingdom of Lesotho to assist with SADC Organ’s effort for peace restoration.
- In consolidating democracy in the Region the Department facilitated Namibia’s participation in SADC Electoral Observer Missions (SEOM) to various elections held in the region.
- Namibia participated in various meetings of the African Union including hosting a number of activities in celebration of the 52nd Anniversary of the OAU/AU and Agenda 2063, Africa’s Development Blueprint for the Next 50 Years.
- Namibia as a Member of the African Union Peace and Security Council (PSC) continues to contribute to the efforts of the Council in the prevention, management and resolution of conflicts. Namibia also hosted a brainstorming planning retreat of the Council in Swakopmund.
- Following appeals by the AU Peace and Security Council, Namibia also made financial contributions to assist with conflict resolutions efforts in Mali and the Central African Republic. Through, the African Union Namibia also made financial contributions to Ebola stricken countries of Sierra Leone, Guinea and Liberia. Additionally, Namibia also contributed financially to Liberia bilaterally.
- During the period under review Namibia participated in the 69th Session of UN General Assembly. Namibia also actively participated in various meetings of the UN such as the Annual 58th Session of the IAEA General Conference; 2nd UN Conference on Landlocked Developing Countries; the U.N. Framework Convention on Climate Change (UNFCCC) Conference of the Parties (COP 20); the Conference Financing for Development; meetings of the Committee of 10 on the reform of the United Nations; the Intergovernmental Negotiations (IGN) process on the Post-2015 Development Agenda.
- As a member of the Human Rights Council (HRC) till 2016, Namibia continues to participate in the work the Council to strengthen the promotion and protection of human rights globally.

Namibia has also been working with various stakeholders to promote the activities of the
VOTE 07: MINISTRY OF INTERNATIONAL RELATIONS AND COOPERATION

Commonwealth in Namibia, as well as to ensure that Namibia benefits from the many advantages available through the Commonwealth institutions. As such, the Department has worked closely with the Commonwealth Partnership for Technology Management (CPTM).

PROGRAMME 03: PROTOCOL AND CONSULAR

The objectives for this programme are:
Coordinate and facilitate all Protocol and Consular related matters.

The main activities that fall under the programme are:
- Provision of protocol courtesies to Dignitaries at National and International events.
- Provision of Visa & Consular Services;
- Accord privileges and grant immunities in accordance with applicable legislation; and
- Administer Accreditation of Namibian and Foreign Heads of Mission/Regional and International Organisations.

Main Output to Achieve Ministerial target in the reporting year:
- Consular service delivered as required;
- Ensure that all inbound and outbound state and official visits are organized and coordinated properly;
- Protocol rules implemented; and
- Compliance with protocol etiquette
- Diplomatic privileges and immunity

Achievements
- Successfully delivered Protocol Services at International, Regional and National events, including to His Excellency the President and other Namibian dignitaries;
- Successfully processed all applications related to visas and handled all consular and welfare related matters
- Successfully handled accreditation issues, accorded privileges and granted immunities to the Diplomatic Corps according to international requirements.

The Department Protocol and Consular Affairs coordinate protocol and consular activities between the Government of the Republic of Namibia and other Foreign Governments as well as International Organizations. This Department also coordinates both domestic and international activities involving top government personalities. Its main activities involve the following:

PROJECT 1: PROVISION OF PROTOCOL SERVICES

The Department recorded and participated in 170 events officiated by H.E. the President, H.E. First Lady, H.E. Founding President and the Father of the Namibian Nation, Rt. Hon Prime Minister, the Deputy Prime Minister and other high level personalities.
VOTE 07: MINISTRY OF INTERNATIONAL RELATIONS AND COOPERATION

The Department’s VIP Travel Lounge Sub-Division recorded 1903 arrivals and 1788 departures during the period under review.

PROJECT 2: PROVISION OF WELFARE, VISA AND CONSULAR SERVICES.

The successful issuance of visas and passports to members of the diplomatic community, Government officials, political office bearers and dealing with consular matters.

The department processed 4180 request for visas and passports.

The department dealt with the following matters: Foreigners in Detention (166), Namibians in Foreign Detention Centres (1), reported deaths of Namibians in foreign countries (5), Deaths of Foreigners in Namibia (1), Repatriation of Namibians (1), Stranded Namibians (3) Injured Namibians (3), Car accidents involving foreigners (1), Missing Namibians (12)

PROJECT 3: ACCORD PRIVILEGES AND GRANT IMMUNITIES

- The Subdivision ACCREDITATION under the Department dealt with 1966 events.
- The Subdivision PRIVILEGES AND IMMUNITIES under the Department dealt with 1166 events.

PROGRAMME 04: NAMIBIA’S DIPLOMATIC MISSIONS

To effect and implement Namibia’s Foreign Policy and maximize economic diplomacy.

The objectives for this programme are:
Enhance Namibia's external relations with other countries and international organizations

The main activities that fall under this programme are:
- Diplomatic Representation;
- Promote and host trade and investment, tourism and cultural activities; and
- Provide consular services.

Main Output to Achieve Ministerial target in the reporting year:
- Maintain healthy international relations and increase trade and investment;
- Support the welfare of Namibian citizens abroad; and
- Conducive and secure environment for staff at Missions and properly maintained Diplomatic premises.

Achievements
VOTE 07: MINISTRY OF INTERNATIONAL RELATIONS AND COOPERATION

- Maintained and promoted bilateral and multilateral relations and cooperation, and increased trade and investment;
- Promoted Namibian products to obtain favourable market access abroad;
- Ensured effective implementation of agreements signed between Namibia and host countries;
- Sought educational opportunities for young Namibians particularly towards meeting the goals of Vision 2030 and in line with the African Union Agenda 2063;
- Supported the welfare of Namibian citizens abroad;
- Provided consular services to Namibians and to students, tourists and business people including potential investors.

PROGRAMME 05: COORDINATION AND SUPPORT SERVICES
Ensure an enabling environment and higher performance culture.

The objectives for this programme are:
- Ensure an enabling environment and higher performance culture; and
- Ensure effective media and public relations.

The main activities that fall under this programme are:
- Financial Management;
- Internal Audit;
- Human Resources Management;
- Human Resources Development;
- Asset and fleet Management;
- ICT;
- Capital Projects;
- Policy Implemented; and
- Implement Public Relations strategies of the Ministry.

Main Output to Achieve Ministerial target in the reporting year:
- Execution of policy and supervision thereof;
- Conducive and secure working environment for staff members;
- Improved Financial Management;
- Accelerated information and communication technology support;
- Enhanced Human Resource Management and development;
- Skilled and Knowledgeable workforce maintained;
- Efficient and effective internal and external channels of communication;
- Improved controls through implementation of audit recommendations; and
- Effective media and public relations.
VOTE 07: MINISTRY OF INTERNATIONAL RELATIONS AND COOPERATION

Achievements

01. Financial Management;
   - The Ministry achieved 99.79% utilisation of allocated funds

02. Internal Audit;
   - The Internal Auditors audited all areas planned for the 2014/2015 financial year;
   - The Ministry is acting upon and implementing the Internal Auditor’s recommendations.

03. Human Resources Management;
   - Staff members were trained on the Performance Management System
   - A total number of 29 new staff were recruited and 11 others were promoted or transferred to higher ranking positions

04. Human Resources Development;
   - Created a conducive working environment;

05. Asset and fleet Management;
   - Procured equipment and materials;

06. ICT;
   - Upgraded the Headquarters IT network and Headquarters and at Missions;

07. Information Dissemination
   - Subscribed to local and international magazine, newspapers and publications

I. EXPENDITURE FROM CONTINGENCY 2014/15

<table>
<thead>
<tr>
<th>Programme Name</th>
<th>Activity Name</th>
<th>*MD in Charge</th>
<th>2012/2013 Actual</th>
<th>2013/2014 Actual</th>
<th>2014/2015 Actual</th>
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<tr>
<td>Multilateral Relations and Cooperation</td>
<td>Provision of Advice to GRN on Multilateral Policy</td>
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<td>9,076,663</td>
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<tr>
<td>Total</td>
<td></td>
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<td>0</td>
<td>0</td>
<td>9,076,663</td>
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</table>

An amount of N$9,076,663.48 was allocated for the Subsistence and Daily Allowance for the
SADC Observers in Lesotho and contribution to SADC Electoral Observers Mission (SEOM) in Lesotho.

**EXPENDITURE BY STANDARD ITEMS**

<table>
<thead>
<tr>
<th>Breakdown</th>
<th>2014/15</th>
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<th></th>
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<tbody>
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<td></td>
<td>Estimate</td>
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<td>Personnel Expenditure</td>
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<td>254,697,430</td>
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<td>Subsidies and Other Current Transfers</td>
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<td>Acquisition of Capital Assets (Operational)</td>
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<td>Capital Transfers (Operational)</td>
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<td><strong>Operational Budget</strong></td>
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<tr>
<td>Acquisition of Capital Assets (Development)</td>
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<td>Capital Transfers (Development)</td>
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<td><strong>Development Budget</strong></td>
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<td>Total State Revenue Fund Appropriation</td>
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<td><strong>Grand Total</strong></td>
<td>900,783,000</td>
<td>897,261,524</td>
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**Explanation of variances**

The Ministry had a saving of 0.39% for the year under review. There are no major variances that will warrant explanation.
NON-TAX REVENUE

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<td>Year</td>
<td>Estimate</td>
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<td>Private telephone calls</td>
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<td>House Rent: Foreign Missions</td>
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<td>600,000</td>
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<td><strong>Total</strong></td>
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**Miscellaneous - 310 722 703**
The Ministry was only able to collect N$27,349.78 on this revenue head during the year under review. The revenue collected under this heading is unpredictable and is based on the obsolete furniture and equipment that the Missions will dispose of and the debts that might arise from staff owing the government through accumulated debts, outstanding Subsistence and Traveling Advances and assistance offered to Namibian citizens in foreign countries. The Ministry always ensures that money owing to Government is collected in the financial year under review. The Ministry is planning to reduce this amount in accordance with revenue collected in the past financial years.

**Interest on Investment – 310 722 712**
The Ministry was able to collect more revenue than anticipated due to the availability of funds in the bank accounts for ongoing capital projects.

**House Rent Foreign missions – 310 722 713**
The Ministry does not collect revenue under this heading.

**HUMAN RESOURCES CAPACITY**

<table>
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<th>No of Staff</th>
<th>2014/15</th>
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<tr>
<td>Approved</td>
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<tr>
<td>Funded</td>
<td>370</td>
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**SUMMARY OF MOVABLE ASSETS**
**Furniture and equipment**

<table>
<thead>
<tr>
<th>Description</th>
<th>Quantity</th>
<th>Average estimated market unit value (N$)</th>
<th>Total Value (N$) BiXCi</th>
<th>Quantity available to date</th>
<th>% of items not take for to auction (current stock level of individu al items)</th>
</tr>
</thead>
<tbody>
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<td>A SOFA 1 SEAT</td>
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<td>Quantity</td>
<td>Average estimated market unit value (N$)</td>
<td>Total Value (N$) BiXCi</td>
<td>Quantity available to date</td>
<td>% of items not take for to auction (current stock level of individu al items)</td>
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<td>B</td>
<td>C</td>
<td>D</td>
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**Vehicles**

**No Data Available**