

VOTE 30: ANTI-CORRUPTION COMMISSION

INTRODUCTION

The mandate of the Vote

The Anti-Corruption Commission (ACC) is mandated to combat and prevent corruption through law enforcement, educating the public and enlisting their support against corruption, and providing advisory services.

EXECUTIVE SUMMARY OF THE VOTE

Main Achievements 2014/15

The ACC managed through collaboration with partners and stakeholders to produce a draft National Anti-Corruption Strategy and Action Plan. The implementation of the said plan will ensure that the efforts of all partners and stakeholders in the fight against corruption is coordinated, streamlined and properly managed.

Towards the end of the 2014/15 financial year, 85% of the positions on the staff establishment of the ACC had been filled, a move that, together with a training programme on forensic techniques for all Investigative Officers, strengthened the capacity of the ACC. In the same year the Public Education and Corruption Prevention Officers were, through a training programme, introduced to a methodology that will enable them to do a risk assessment of the vulnerability of systems, procedures and practices of institutions to corruption.

The above two training programmes are expected to have a significant impact on the one hand on preventing incidences of corruption and on the other hand in reducing the turnaround time for investigations. The effects of the above two initiatives would be properly assessed through the recently introduced performance management system.

The ACC received 427 cases for investigation in the year 2014/15 of which 34 cases were referred to the Prosecutor-General with a recommendation that criminal prosecution be instituted.

Challenges

The delays in the finalisation of corruption cases in Namibian courts of law caused by unnecessary postponements remain a challenge as this in turn results in wastage of valuable time and resources.

The Division Administration continues to experience a high turnover. The exposure of ACC administrative staff to corruption preventative measures appears to give them an advantage above other candidates when competing for ministerial promotional positions.

The main objectives

The ACC is mandated to combat and prevent corruption through law enforcement, educating the public and enlisting their support against corruption, and providing advisory services.

Overall vote actual performance

During the financial year 2014/15, the ACC implemented three programmes Investigation of allegations of corruption; Corruption prevention; and Coordination, management and support with a total budget allocation of N\$54,792,000. However N\$6,400,000 of the budget allocated amount was suspended and as a result thereof the ACC's budget was reduced to 48,392,000.

An amount of N\$39,866,349 was spent, resulting in a total budget execution rate of 82%. The execution rate on the operational and development budgets stands at 83% and 75%, respectively.

The variance on the operational budget and the development budget between the amount allocated and that spent. The savings on the operational budget are attributable to the slow recruitment process which resulted in many of the vacancies only being filled towards the end of the financial year. With regard to the development budget the savings are attributable to the actual cost of the repairs to the ACC Headquarters being lower than that budgeted for.

Breakdown \ Year	2014/15	
	N\$	
	Estimate	Actual
Operational Budget	46 392 000	38 373 761
Development Budget	2 000 000	1 492 589
Development Partners	0	0
Total	48 392 000	39 866 349

Overview of the of ministerial targets

The ACC is mandated to combat and prevent corruption through law enforcement, educating the public and enlisting their support against corruption, and providing advisory services.

Target 1

Create 90% corruption prevention and investigative capacity within the financial year

Target	2013/14 Actual	2013/14- 2015/16 Target	2014/15 Forecast	2014/2015 Actual
Create 90% corruption prevention and investigation capacity within the financial year	89%	90%	90%	81%

Targeting: This target aims at developing a workforce capable of reducing corruption in Namibia.

Effectiveness: The target was not reached as the ACC only managed to fill 81% of the corruption prevention and investigation positions on the establishment. Inability to reach the target could have resulted in fewer corruption prevention activities and investigations concluded timeously.

Efficiency: Optimal corruption prevention and investigation capacity could not be achieved with less input as the fight against corruption is human resources intensive and requires utilization of specialised technology.

Impact: Inadequate human resources capacity impacts negatively on effective and efficient service delivery to the public.

Target 2

Ensure that 75% of cases are dealt with within the shortest possible time frame within the MTEF period

Target	2013/14 Actual	2013/14-2015/16 Target	2014/15 Forecast	2014/2015 Actual
Ensure that 75% of cases are dealt with within the shortest possible timeframe within the MTEF period.	76%	75%	75%	71%

Targeting: This target ensures effective service delivery to the public.

Effectiveness: The target was not reached as the cases that are of a complex nature require more than the average time frame to finalise the same. Furthermore the response time of other institutions is such that it causes unnecessary delays in the finalisation of many of the cases. Despite the aforementioned 303 out of the 427 cases received within the 2014/15 financial year was dealt with within that year.

Efficiency: This output could not be achieved with less input as investigations require human interaction and the deployment of modern technology.

Impact: Delays in the finalization of investigations negatively affects the confidence the public has in the work of the ACC.

Target 3

Conduct a corruption perception survey by the end of the 2015/16 financial year

Target	2013/14 Actual	2013/14-2015/16 Target	2014/15 Forecast	2014/2015 Actual
Conduct a corruption survey by the end of the 2015/16 financial year	100%	100%	0%	0%

*This target should only be achieved by the end of the 2015/16 financial year.

Targeting: The data collected during the survey will give valuable statistics on the public's perception on the levels of corruption.

Effectiveness: The activity is targeted for completion at the end of the 2015/16 financial year.

Efficiency: This will be determined at the end of the project period.

Impact: Although opinion based, the data so collected will assist the Commission in planning targeted anti-corruption intervention and thereby assist in reducing corruption. The survey further provides valuable information on the perceived efficiency and effectiveness of the Anti-Corruption Commission.

Target 4

Develop and implement an anti-corruption manual for schoolchildren by the end of the 2014/15 financial year

Target	2013/14 Actual	2013/14-2015/16 Target	2014/15 Forecast	2014/2015 Actual
Develop and implement an anti-corruption manual for school children by the end of the 2014/15 financial year	0%	100%	50%	50%

Targeting: This target will ensure that a culture of honesty is cultivated amongst school-going children.

Effectiveness: The target was partially attained as the Anti-Corruption Manual for School Children was developed and distributed to Regional School Counsellors. The said counsellors were trained, but the life skills teachers still need to be trained before the manual can be implemented in the schools.

Efficiency: Closer liaison with the Ministry of Education could have resulted in a timely conclusion of the activity.

Impact: The training provided thus far promoted a culture of honesty and integrity amongst Regional Scholar Counsellors.

Target 5

Develop a National Anti-Corruption Strategy and Action Plan within the MTEF period

Target	2013/14 Actual	2013/14-2015/16 Target	2014/15 Forecast	2014/2015 Actual
Develop a National Anti-Corruption Strategy and Action Plan within the MTEF period	20%	75%	50%	80%

Targeting: This target aims at ensuring a well-coordinated and holistic approach in fighting corruption as well as to encourage stakeholders to pro-actively participate in the prevention of corruption.

Effectiveness: The target was reached. The National Anti-Corruption Strategy and Action Plan was developed through a consultative process. The draft document is to be presented to a National Anti-Corruption Conference and once adapted will be recommended for consideration

and approval by Cabinet. The implementation of the National Anti-Corruption and Action Plan is expected to commence in the 2016/17 financial year.

Efficiency: Developing a strategy and action plan that involves stakeholders is a costly activity. An attempt to minimize cost could have resulted in important stakeholders being left out of the planning process.

Impact: The Strategy and Action Plan will result in a well-coordinated and holistic approach in fighting corruption and in pro-active participation by stakeholders in the preventing corruption.

V Programme Activities Description

*P-Code	Programme Name	*A-Code	Activity Name	*MD in Charge	2014/15		
					Estimate	Actual	Execution rate(%)
01	Investigation of allegations of corruption	1	Conducting investigations	MD 01	11,286,162	9,231,694	81.80%
		2	Examining regulatory and other framework of institutions		1,500,000	1,250,000	83.33%
		3	Deploying and maintaining case management system		1,900,000	1,400,000	73.68%
		4	Improving and extending intelligence gathering capability		4,500,000	4,000,000	88.89%
Sub-Total					19,186,162	15,881,694	82.78%
02	Corruption Prevention	1	Increasing public awareness on corruption	MD 02			
			1.1 Public education and awareness campaign		6,700,000	5,500,000	82.09%
			1.2 Marketing campaigns		3,000,000	2,100,000	70.00%
		2	Formulating and Implementing a National Anti-Corruption Strategy and Action Plan		1,000,000	539,374	53.94%
			2.1 Conduct Stakeholder workshops		900,000	650,000	72.22%
		3	Develop and implement an anti-corruption manual for school children		600,000	450,000	75.00%
4	Conducting a corruption perception survey	0	0				
5	Providing advisory services on corruption prevention	277,915	200,000	71.96%			

Sub-Total					12,477,915	9,439,374	75.65%
03	Coordination management and support	1	Development and management of human resources	MD 03			
			1.1 Review organisational structure		50,000	0	0.00%
			1.2 Training of staff		300,000	250,000	83.33%
		2	Management of budget		50,000	30,000	60.00%
		3	Conducting of internal studies		30,000	0	0.00%
		4	Carrying out of logistical services		13,097,923	12,642,693	96.52%
		5	Development of infrastructure				
			5.1 Execution of capital projects		2,000,000	1,492,588	74.63%
			5.2 Establishment of new regional offices		500,000	0	0.00%
		6	Improving public relations and communication		100,000	30,000	30.00%
		7	Improving legislative and institutional framework				
			7.1 Conduct stakeholder workshops		150,000	100,000	66.67%
			7.2 Formulate proposed amendments to Anti-Corruption Act		400,000	0	0.00%
			7.3 Develop an ACC Service Charter		50,000	0	0.00%
Sub-Total					16,727,923	14,545,281	86.95%
Vote-Total					48,392,000	39,866,349	82.38%

*P-code: Programme Code
A-code: Activity Code
MD: Main Division

Programme 1: Investigation of allegations of corruption

The objectives for this programme are:

To ensure the effective investigation of allegations of corrupt practices by analysing complaints received from the public and private institutions and individuals and identifying those cases appropriate for investigation.

The main activities that fall under the programme are:

The conducting of preliminary inquiries to determine whether a matter should be investigated by the Anti-Corruption Commission or by another appropriate authority; the referral of non-mandate related cases to other authorities for investigation or action; the assignment of cases for investigation to suitable investigators; the deployment and maintenance of a case management system that controls and monitors investigative work; the examining of the regulatory and other framework of public and private bodies to facilitate the discovery of corrupt practices in such bodies; the strengthening of investigative capacity and intelligence gathering capability to conclude investigations within the shortest possible period; and the referral of investigated cases to the Prosecutor-General for a decision as to whether or not prosecution should take place.

Strategic Activities and Output to achieve High-Level Strategies

- Successfully concluded -
 - full scale investigations of allegations of corrupt practices resulted in the referral of 34 cases to the Prosecutor-General for a decision as to whether or not prosecution should be instituted; and
 - preliminary inquiries into allegations of corrupt practices resulted in the referral of 79 cases to appropriate authorities for further handling.
- The investigative and intelligence gathering capability of the ACC investigating officers was improved through a training programme on forensic techniques conducted for all of the ACC Investigative Officers.

Programme 2: Corruption prevention

The objectives for this programme are:

To ensure the dissemination of information on the evils and dangers of corruption to the public, to increase the level of understanding on what conduct constitutes a corrupt practice, how to report it and what measures can be taken to reduce or prevent the occurrence thereof, and to solicit public support in combating corruption.

The main activities

To conduct public education and awareness campaigns on corruption; to advise institutions and persons on systems, practices and procedures that may be conducive to corrupt practices; to design and implement information and marketing strategies to ensure the effective dissemination of information; to provide for a National Anti-Corruption Plan/Strategy on corruption prevention in public and private bodies; to conduct a National Corruption Perception Survey to establish the level of customer satisfaction, the knowledge of the public on corruption and to assist in improving future educational work; and to develop and oversee the implementation of anti-corruption strategies/policies.

Strategic Activities and Output to achieve High-Level Strategies

The ACC successfully raised awareness, and educated various sectors of society, on corruption during the year under review. Amongst the highlights in this regard are –

- the Anti-Corruption Conference held by the ACC in collaboration with the Institute for Public Policy Research (IPPR) and the Hanns Seidel Foundation on the 9th of December 2014 to commemorate the International Anti-Corruption Day. The said conference was attended by 96 high ranking officials from public and private institutions and civil society organisations;
- the 20 Anti-Corruption Seminars held by the ACC for public officials. A total of 1200 public officials were sensitised during these seminars;
- the sensitisation of over 558 learners that attended the school career fairs in the Oshana and Oshana-Namaland regions;
- the media campaigns such as the –
 - 20 NBC radio interviews held in English, Oshana, Afrikaans, Otjiherero and Damara/Nama;
 - ACC anti-corruption boards that were erected at the reception areas of six of the major Namibian border posts and at the Hosea Kutako International, Walvis Bay and Eros Airports; and
- the National Anti-Corruption School Debating Championship organised by the ACC in collaboration with the National Debating Association. Thirteen regional secondary school teams participated in the finals held in Mariental.
- An increase of 89% over the last year in the number of officials responsible for public awareness activities resulted in a significant increase in awareness campaigns. An improvement has also been recorded in the quality of the content and design of customised awareness campaigns.
- The National Anti-Corruption Strategy and Action Plan was drafted, and is to be presented to the National Anti-Corruption Conference and once adopted will be recommended for consideration and approval by Cabinet
- The terms of reference and planning for the National Corruption Perception Survey that is to be conducted by the end of the 2015/16 financial year were developed and the process is well underway.

Programme 3: Co-ordination, management and support

The objectives for this programme are:

To provide a conducive and result-oriented environment with adequate human and other resources

The main activities

- **Development and management of human resources**
The human resources of the institution are regarded as a strategic asset that should be properly managed. This activity focusses on providing for adequate human resources capacity and appropriate training for staff members to ensure an effective and efficient workforce with improved productivity and service delivery.
- **Management of budget**
This activity focuses on proper utilization of budget allocations to ensure that ministerial programmes are successfully executed and strategic objectives are realised.
- **Conducting of internal audits**
This activity is to ensure proper financial management and to prevent and/or detect the misappropriation of public monies.
- **Carrying out of logistical services**
This activity focusses on providing for, amongst others, the timeous acquisition of office equipment and the proper maintenance of, and control over, all institutional assets to ensure effective and efficient service delivery.
- **Development of infrastructure**
This activity focusses on ensuring the finalisation of the construction of headquarters tailor-made to cater for the special needs of a law enforcement office such as the ACC. Furthermore, this activity focuses on the establishment of further regional offices in order to ensure the alignment with Government's policy of bringing services to the people.
- **Improving public relations and communication**
This activity focuses on the ACC maintaining a good relationship with its stakeholders to ensure a high level of customer satisfaction.
- **Improving legislative and institutional framework**
This activity will focus on identifying the shortcomings in the Anti-Corruption Act and in proposing amendments to the Act to improve the legislative framework that governs the activities of the ACC. This activity furthermore focuses on the development and adoption by the ACC of an institutional service charter.

Strategic Activities and Output to achieve High-Level Strategies

- The human resources capacity was improved through a recruitment drive resulting in 64 out of a possible 70 funded positions being filled.
- A performance management system was successfully introduced to improve productivity, service delivery and bring about customer satisfaction
- The Anti-Corruption legislation was analysed and areas for improvement were identified. However, stakeholder input must still be obtained.
- During the financial year under review retention moneys were utilised to effect final repairs to the ACC Headquarters.

EXPENDITURE FROM CONTINGENCY 2014/15

None

EXPENDITURE BY STANDARD ITEM

Breakdown \ Year	2014/15	
	Estimate	Actual
Personnel Expenditure	31 294 000	25 551 384
Goods and Other Services	12 426 000	11 056 364
Subsidies and Other Current Transfers	110 000	30 376
Acquisition of Capital Assets(Operational)	2 562 000	1 735 637
Capital Transfers (Operational)		
Operational Budget	46 392 000	38 373 761
Operational Capital		
Acquisition of Capital Assets (Development)	2 000 000	1 492 589
Capital Transfers (Development)		
Development Budget	2 000 000	1 492 589
Total State Revenue Fund Appropriation	48 392 000	39 866 349
Development Partners		
Grand Total	48 392 000	39 866 349

Explanations on variances

The savings on the operational budget are attributable to the slow recruitment process which resulted in many of the vacancies only being filled towards the end of the financial year. With regard to the development budget the savings are attributable to the actual cost of the repairs to the ACC Headquarters being lower than that budgeted for.

NON-TAX REVENUE

Year Revenue Source	2014/15		
	Estimate	Actual	Variance %
Private telephone calls	9 000	54	-99%
Unclaimed Cheques	30 000	0	-100%
Miscellaneous	7 000	16 418	-235%
Total	46 000	16 472	-42%

*Miscellaneous consists of refunds in respect of the following:

- Overpayment on S&T = 6,566.00

- Goods damaged = 7,751.35
- Bond overpayment = 1,748.00
- Supplier overpayment = 287.10
- Clothing allowance = 66.50

HUMAN RESOURCES CAPACITY

No of Staff	2014/15
Approved	91
Funded	91

SUMMARY OF MOVABLE ASSETS

Furniture and equipment

Worn and damages					
Description	Quantity	Average estimated market unit value (N\$)	Toal Value (N\$) BiXCi	Quantity available to date	% of items not take for to auction(current stock level of individual items)
A	B	C	D	E	
Kettle Electric Pineware	3	150	450	10	2.2
Kettele Haz	1	176	176	0	0.0
Kettle Mellerware	2	159	318	0	0.0
H/D Stapler Rescel	2	195	390	10	2.6
DSTV Decoder	1	2500	2 500	2	0.1
Telephone Head Siemens	3	180	540	29	5.4
White Board	1	700	700	3	0.4

Obsolete and redundant					
Description	Quantity	Average estimated market unit value (N\$)	Total Value (N\$) BiXCi	Quantity available to date	% of items not take for to auction (current stock level of individual items)
A	B	C	D	E	
Computer Screen Mecer	22	1 300	28 600	71	0.2
Computer CPU Mecer	22	1 800	39 600	68	0.2
Computer Keyboard Mecer	21	350	7 350	79	1.1
Computer Mouse Mecer17	17	200	3 400	77	2.3
Computer Screen Samsung	1	1 200	1 200	4	0.3
Computer CPU Samsung	1	1800	1 800	0	0.0
Computer Screen Philips	1	1200	1 200	0	0.0
Computer Keyboards Microsoft	3	350	1 050	1	0.1
Computer Keyboard Acer	1	350	350	0	0.0
Computer Mouse Microsoft	3	200	600	1	0.2
Computer Mouse Logitech	1	200	200	0	0.0
Computer Mouse Acer	1	200	200	0	0.0
Computer CPU Acer	1	1700	1 700	0	0.0
Computer CPU Proline	1	1700	1 700	1	0.1
Computer CPU Sony	1	1700	1 700	0	0.0
Printer Hp Officejet 6313	2	1800	3 600	1	0.0
Printer Officejet H470	1	1700	1 700	0	0.0
Projetor Acer	1	7700	7 700	5	0.1
Cellphone Nokia E72	1	2999	2 999	0	0.0
Cellphone Nokia N90	1	3900	3 900	0	0.0
			0		0.0

Vehicles

Obsolete and redundant					
Description	Quantity	Average estimated market unit value (N\$)	Total Value (N\$) BiXCi	Quantity available to date	% of items not take for to auction (current stock level of individual items)
A	B	C	D	E	
Sedan Vehicles standard	5	30000	150 000	37	100%

Special Operations account

Name of the account	Amount at end of March 2015
Anti-Corruption Commission Special Operations Account	N\$2 445 451.09

